

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF ARKANSAS  
WESTERN DIVISION

**EARNEST JACOB and  
HENRIETTA SMOOTHERS**

**PLAINTIFFS**

**vs.**

**Case No. 4:06-CV-01007 GTE**

**THE BOARD OF DIRECTORS OF THE  
LITTLE ROCK SCHOOL DISTRICT,  
DR. ROY BROOKS, Superintendent of Schools,  
TOM BROCK, School Director, Individually and as  
a Candidate for School Board Office, and TONY  
ROSE, Individually and as a candidate for school board  
office, LILLIE BOUIE, as Director of Child Nutrition  
Programs, and THE PULASKI COUNTY ELECTION  
COMMISSION**

**DEFENDANTS**

**CHARLES ARMSTRONG & DIANNE CURRY**

**INTERVENORS**

**ORDER DENYING SECOND MOTION FOR PRELIMINARY INJUNCTION**

Before the Court is Plaintiff/Intervenors' Second Motion for Preliminary Injunction.

Therein, Plaintiff/Intervenors seek a Court Order requiring the Defendants to establish an early voting site other than the Pulaski County Courthouse in connection with October 10th run-off election for the Zone 7 Director position on the Little Rock School Board. The Pulaski County Election Commission ("PCEC") and the Little Rock School District ("LRSD") have filed written responses opposing the motion. After a full review of the submissions of the parties, the Court concludes the motion should be denied.

The Court previously rejected Plaintiffs' request to require additional early voting polling sites in LRSD Zones 6 and 7 for the September 19<sup>th</sup> Annual School Election. (See Court's

Memorandum Opinion of September 1, 2006, hereinafter “Opinion”). The Court conducted a hearing during which all parties were given the opportunity to present evidence in support of their respective positions. The parties also submitted briefs addressing the Arkansas and federal law related to the issues. Thus, the Court is very familiar with both the facts and law pertaining to early voting in Pulaski County, Arkansas, including the statutory scheme delegating to the PCEC the discretion to determine whether additional early voting polling sites are necessary.

Now before the Court is a second request by Plaintiffs for a preliminary injunction to require additional early voting sites in connection with the Annual School Election to elect Directors for the LRSD. This time the request relates to the run-off election between Intervenor Dianne Curry and Defendant Tom Brock for the Zone 7 School Board position. The runoff election is scheduled for October 10, 2006. Plaintiffs request Court intervention to mandate that early voting be established between October 2 and October 6 for at least three days at the Dee Brown Library in Southwest Little Rock.

Plaintiffs challenge the decision by the PCEC, adopting the recommendation of its Director Susan Inman, not to have an additional early voting site for the run-off election. Voters will still have the option of voting early at the Pulaski County Courthouse. Plaintiffs contend that this is not sufficient and that an additional early voting site should be established at the Dee Brown Library for a minimum of three days. Plaintiffs assert that, contrary to Ms. Inman’s representations, the library is available for early voting on October 2, 3, and 6 (Monday, Tuesday and Friday) and may also be made available on October 4 (Wednesday). Plaintiffs state that they are prepared to present the testimony of the library director to prove up the library’s availability.

As legal cause to support the requested relief, Plaintiffs assert that the denial of an early voting site in Zone 7 “has a tendency” to diminish the ability of persons of color to elect school

board representatives of their choice. They further claim that the precincts within Zone 7 tend to be grossly inconvenient.

Much of the Court's September 1<sup>st</sup> Opinion denying the first request for preliminary injunctive relief applies here. The Opinion is incorporated herein by reference. Although the Opinion provides an adequate basis for denying the requested preliminary injunctive relief without further discussion, the Court provides a brief discussion to demonstrate why preliminary injunctive relief still remains inappropriate.

Plaintiffs arguments regarding a negative impact on persons of color in the ability to elect school board representatives of their choice is seriously eroded by the recent school board election results. The African American candidates fared very well in the recent school board elections. In Zone 6, the African American candidate Charles Armstrong defeated Tony Rose by a margin of 436 votes to 116 votes. The voters in Zone 7 cast 362 votes for the African American candidate Dianne Curry and 347 votes for Tom Brock,<sup>1</sup> necessitating the upcoming run-off election. In both races, the results indicate that the African American candidates (both of whom are Intervenors in the present action) garnered more votes during early voting at the Pulaski County Courthouse than their respective Caucasian opponents. In the Zone 6 race, Charles Armstrong received 15 early votes while Tony Rose received 2 early votes. In the Zone 7 race, Dianne Curry received 19 early votes while Tom Brock received 3 early votes.<sup>2</sup>

The evidence refutes Plaintiffs' earlier assertion that Court intervention was necessary or otherwise "the black voters of Zones 6 and 7 will have less chance to elect representatives of

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<sup>1</sup> The official results of the September 19, 2006 Annual School Election are attached as Exhibit 1 to PCEC's Response.

<sup>2</sup> Inman Affidavit at p. 3.

their choice.” Clearly, African American voters were neither disproportionately affected nor disenfranchised by holding early voting only at the Pulaski County Courthouse. The evidence also seriously calls into question whether racially polarized voting exists in the LRSD. In the Zone 6 race, the Election Commission figures show that Mr. Armstrong received 79 percent of the vote in a zone which is only 52 percent African-American.<sup>3</sup> In short, Plaintiffs have failed to present any evidence or even a colorable theory that would merit this Court’s further inquiry, by conducting a hearing, on the issue of preliminary injunctive relief.

The *Dataphase* factors have not been satisfied here. All four factors – irreparable harm, likelihood of success on the merits, balance of harms and the public interest – weigh heavily in favor of the Defendants. The Court thoroughly discussed these factors in its September 1<sup>st</sup> Opinion and much of the same analysis applies here. The Defendants, in their briefing, have done a good job of analyzing the factors in light of the present dispute.

Plaintiffs have largely ignored the linchpin of injunctive relief – irreparable harm. Neither Plaintiffs nor Intervenors have clearly stated their theory of irreparable harm. Like their first motion, their apparent theory is that their votes will be diluted due to the lack of additional early voting sites. That contention is disproved, however, by the actual election results and by the racial breakdown of early voters.

The PCEC has demonstrated good cause for its decision not to permit early voting at the Dee Brown Library. First, the library is not available for three consecutive days and even though it is available for three non-consecutive days during the week prior to the election, it is scheduled for events during those evenings. Thus, it would be exceedingly difficult for the PCEC to comply with its statutory obligation to store “all voted ballots and unvoted ballots and all related

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<sup>3</sup> See footnote 1 of LRSD’s brief in opposition.

election materials at each additional early voting site . . . in a secure location.” Ark. Code Ann. § 7-5-418. Second, attempting to conduct early voting on nonconsecutive days would likely lead to voter confusion and frustration. Third, the low voter turnout for the runoff election does not justify the additional expense of establishing an additional early voting polling site. Only twenty-two (22) people early voted in the Zone 7 election.

The reasons asserted by the PCEC for not conducting early voting at the Dee Brown Library appear valid. Certainly, the PCEC has asserted legitimate nondiscriminatory reasons for its decision and has controverted Plaintiff’s assertion that “there is no legitimate reason which can support denying the requested relief.” Once again, “[t]here is no evidence that the PCEC has exercised its lawful discretion in an arbitrary or discriminatory manner.”<sup>4</sup>

Voters who wish to early vote may still do so, either by traveling to the Pulaski County Courthouse during the early voting period or by absentee ballot. The Court is impressed that the PCEC has addressed Plaintiffs’ concerns regarding the lack of parking for early voting at the Pulaski County Courthouse. The PCEC has arranged for three parking spaces to be designated for use only by early voters. Given the historically light voter turnout, this parking arrangement should alleviate any concerns regarding lack of parking for early voters.

In sum, Plaintiffs have failed to come forward with any new facts or arguments to create a colorable claim that either the PCEC or the LRSD have deprived any citizen of rights guaranteed by federal law. “The PCEC has the right to run its own affairs free from the intrusion of federal courts unless and until it is shown that it is depriving citizens of rights guaranteed by federal law.”<sup>5</sup>

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<sup>4</sup> Opinion, at p. 18.

<sup>5</sup> Opinion, at p. 20.

**CONCLUSION**

Because there appears no basis in law or fact to justify the requested preliminary injunctive relief,

IT IS THEREFORE ORDERED THAT Plaintiffs' Second Motion for Preliminary Injunctive Relief (Docket No. 33) be, and it is hereby, DENIED.

IT IS SO ORDERED THIS 28<sup>th</sup> day of September, 2006.

/s/Garnett Thomas Eisele  
UNITED STATES DISTRICT JUDGE